

F. Greenfield Fire Protection District

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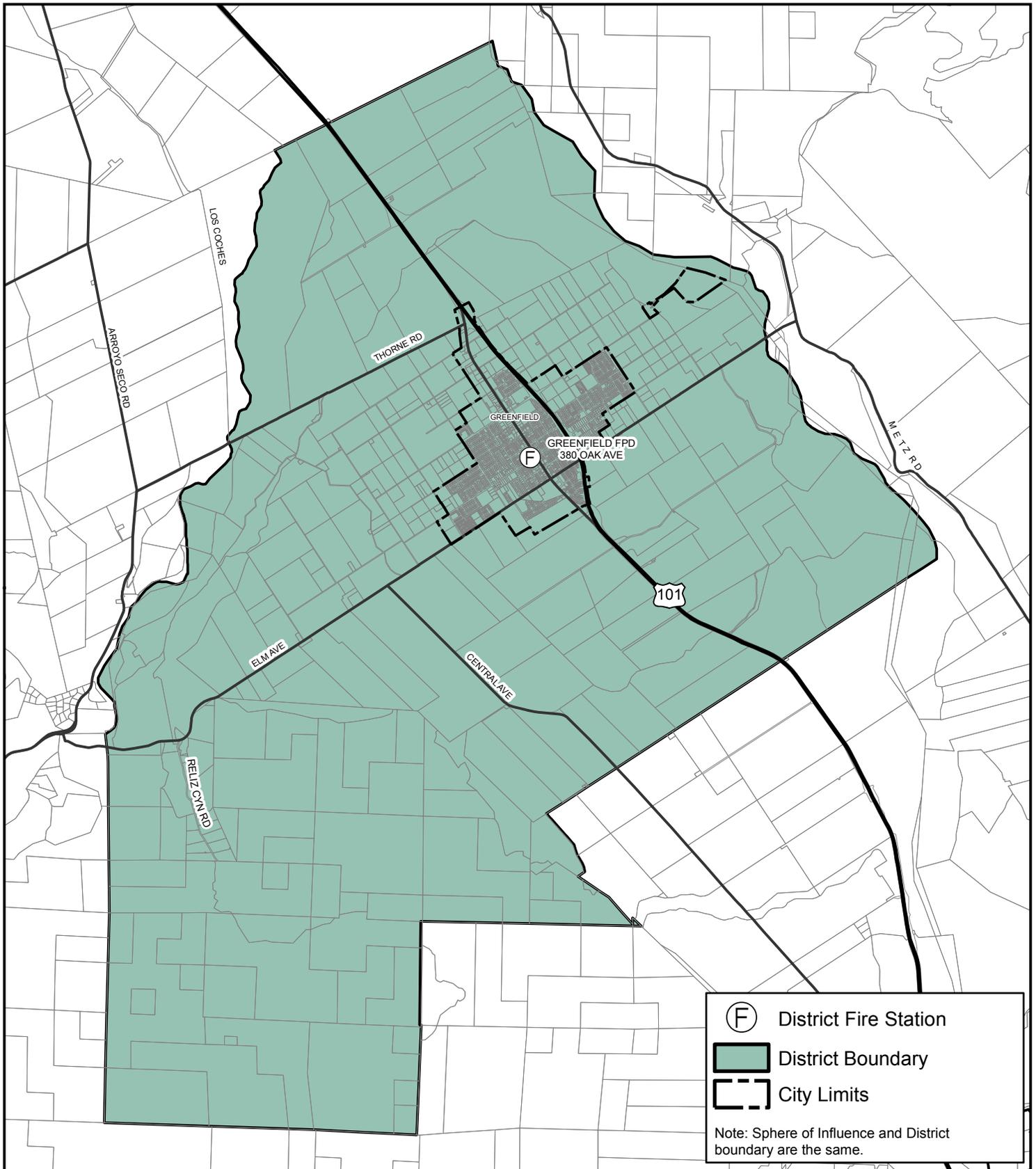
SUMMARY

The Greenfield Fire Protection District provides services to residents of the City of Greenfield and the surrounding rural area. It is the only special district in the County to serve as the primary fire protection provider within the boundaries of a city. The District contains almost 46 square miles with a population of approximately 17,000 people. The District provides service through its own station and apparatus. The District is staffed by both full time career and volunteer firefighters. The District receives approximately \$33 per resident and has recently seen its expenses exceed revenues. The District has financial procedures in place to ensure the preparation of timely agency audits. The Greenfield FPD is exploring options to ensure that it will be able to continue to meet the area's growing needs for service. The District maintains an ISO Public Protection Classification of 5 within five miles of station when there is a credible source of water for firefighting. The District boundaries and Sphere of Influence are the same, and there is little room to expand because the District is substantially surrounded by other fire protection districts.

BACKGROUND

The Greenfield Fire Protection District has provided fire protection service in and around the City of Greenfield since its formation in 1940, seven years before the City's incorporation. It is the only special district in Monterey County that provides these services within a city's boundaries. The City of Greenfield does not have a fire department and therefore relies on the District to provide these services. The District's single fire station is located on Oak Avenue, just east of Highway 101, within the city limits.

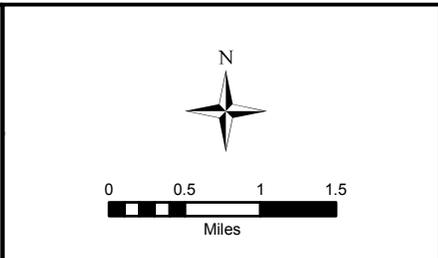
The District contains more residents than any other fire protection district in the County, except for the North County and Monterey County Regional FPDs. There is also significant population growth projected. Between 2000 and 2010, the City grew faster than any other Salinas Valley city: an increase of 29% from 12,648 to 16,330 and the City-approved General Plan calls for an eventual City population of 37,000. Although population growth has slowed due to the current economy, changing growth patterns, and concerns for the protection of prime agricultural land, the City is still likely to grow significantly.



 District Fire Station
 District Boundary
 City Limits
 Note: Sphere of Influence and District boundary are the same.

LAFCO of Monterey County
 LOCAL AGENCY FORMATION COMMISSION

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FIRE PROTECTION DISTRICTS

GREENFIELD
FIRE PROTECTION DISTRICT

 2012 Municipal Services Review
 Map Produced on 10/11/2011

OPERATIONS

The Greenfield FPD has changed significantly in the past 15 years. Over this period the number of annual calls received by the District has increased from approximately 200 a year to almost 1,000, excluding calls for mutual and automatic aid. The majority of these calls are medical; some of the increase in medical calls may be attributed to the City's discontinuation of training police officers as emergency medical service providers. While the District had an all-volunteer firefighting force until around eight years ago, the force now contains 4 full time firefighters and 23 paid call volunteers. All paid staff and around one half of the volunteers are certified emergency medical technicians (EMTs).

The Greenfield FPD's per capita annual revenues are the lowest of all fire protection districts in the County, at \$33 a person. The District receives approximately 40% of these revenues from a voter-approved benefits assessment. The District receives only three cents for every dollar received by the County for the 1% property tax. Property tax still constitutes approximately 30% of the District's revenue.

The District is operating under tight fiscal constraints. This fiscal situation encouraged District leaders to propose, and voters to approve, an increase in benefit assessments in 2009. These monies can be used for fire protection, but not medical services.

While moving from an all-volunteer force to a mixed force of career and volunteer firefighters has improved the District's abilities, it has come at a fiscal cost. From June 2007 to June 2009, an audit shows that the District's general fund balance dropped from \$475,960 to \$104,184. The District estimates that this balance was depleted and was \$10,000 in deficit at the beginning of July 2011. The District is now in the process of bringing expenditures in line with revenues. For example, the District recently completed a five year contract with firefighters which reduced the District's unfunded liabilities. The District anticipates a fund balance of approximately \$25,000 by June 2012.

Data provided by the District to the State Controller indicates that the District carried a long term debt of \$564,000 on June 30, 2010. \$421,000 of this debt was for the purchase of fire truck and \$143,000 was for construction of the District's station. In January 2012, the District made its last annual payment on the fire station which retired that portion of the debt. The completion of this payment schedule relieves the District of approximately \$80,000 a year in required expenditures.

The District maintains an ISO Public Protection Classification of 5 within five miles of the station when there is a credible source of water and 9 when there is not a credible source of water. The District has two firefighters on duty eight hours a day, five days a week. One firefighter is on duty at night and on weekends. These firefighters are then supplemented with paid call volunteers. The District responds to approximately two calls a month with only a single firefighter, which the District states is adequate for most medical calls. The average District response within the City is under six minutes, outside the City it is 7 minutes, 40 seconds.

The District participates in mutual aid throughout the County, and maintains automatic aid agreements with the City of Soledad for structure fires, wildland fires, and freeway accidents.

The District Board of Directors is composed of five Members who are elected to four-year terms. If there are no candidates, or if the number of candidates equals the number of eligible seats, the County Board of Supervisors will appoint Directors. The Board meets at the firehouse on the third Tuesday of each month. The District does not maintain a website.

SPHERE OF INFLUENCE & BOUNDARIES

The Sphere of Influence of the Greenfield Fire Protection District and its boundaries are the same. A map of the District's Sphere of Influence and boundaries can be seen at the beginning of this profile. No changes are anticipated to the District's Sphere or boundaries.

The District has expressed concerns about the fiscal impact of additional City expansion and development. While City annexations do not trigger detachment from the District, increased development increases fire protection needs.

Greenfield Fire Protection District
Formation, Revenues, Attributes, Types of Service, and Resources

District Formation and Duties	
Formation Date	1940
Legal Authority	Fire Protection District Law of 1961, Health & Safety Code, section 13800 et seq.
Board of Directors	Five Directors elected to four-year terms through at-large elections. If the number of candidates equals the number of eligible seats, or if there are no candidates, the Board of Supervisors shall make these appointments pursuant to Elections Code section 10515.
Agency Duties	Fire Protection / Emergency Medical Services

District Revenues				
	2007-2008		2008-2009	
	Amount	% of Total	Amount	% of Total
Property Tax	\$162,677	33.4%	\$164,015	29.2%
Benefit Assessments	\$196,607	40.4%	\$219,710	39.1%
Impact Fees	\$72,112	14.8%	\$32,056	5.7%
Proposition 172 Funds	\$33,580	6.9%	\$31,292	5.6%
Interest	\$14,254	2.9%	\$2,688	0.5%
Other	\$7,690	1.6%	\$24,587	4.4%
Grant Revenue	-	-	\$94,988	16.9%
Monterey County Allocated Loss	-	-	-\$7,104	-1.3%
Revenue total	\$486,920	100.0%	\$562,232	100.0%

At the time this Review was written the biennial Fiscal Year 2009-10 and 2010-11 audit was not yet completed or available.

**Greenfield Fire Protection District
Formation, Revenues, Attributes, Types of Service, and Resources**

Attributes	
District Area (est. square miles)	45.9
Population (2010 estimated)	16,986
Assessed Valuation (FY 10-11)	\$724,780,636
Number of Stations	1
Dispatch	County
ISO Public Protection Classification:	
Within 5 miles of a Station and with a Credible Source of Water	5
Without a Credible Source of Water	9
Regular Financial Audits	Biennial
Average Annual Revenue Per Capita (FY 08-09)	\$33
Average Portion of County 1% Property Tax Received	3¢/\$1
Ending General Fund Balance (June 2009)	\$104,184
Change in General Fund Balance (from June 2007 to June 2009)	-78%
Total Fund Balance/Annual Revenue Total (FY 08-09)	19%

Source: District area estimated utilizing County of Monterey GIS Data; Population estimated utilizing 2010 U. S. Census Data, Assessed Valuation and Portion of County Property Tax Received are from County of Monterey Auditor-Controller's Office; Fund Balance Information from District Audit; Other information from District.

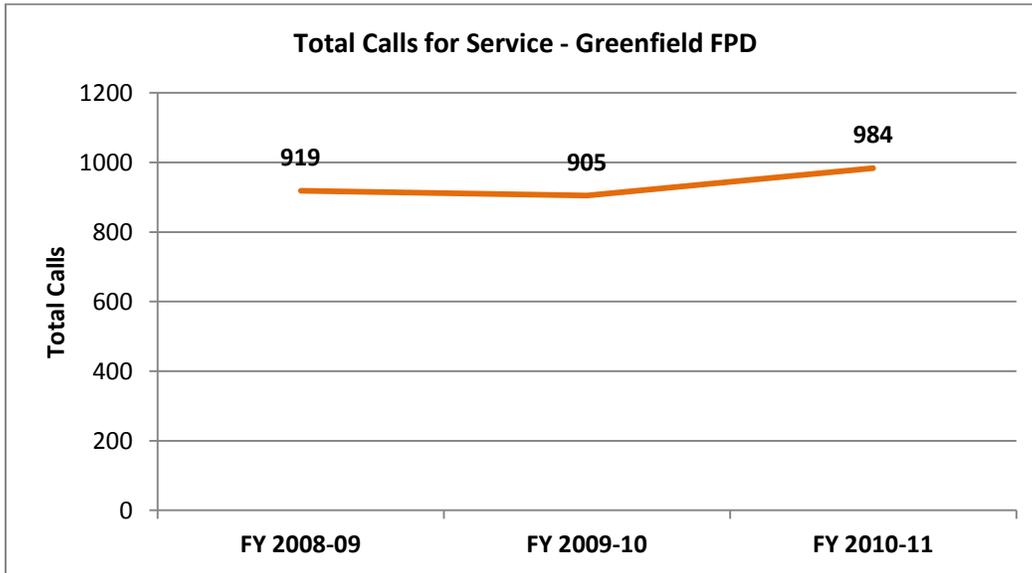
Types of Services	
Fire	X
Technical Rescue	-
Basic Life Support (EMT)	X
Advanced Life Support (Paramedic)	-
Ambulance	-

Station		
Address	Acquired/Built	Condition
380 Oak Avenue, Greenfield	1998	Good

**Greenfield Fire Protection District
Formation, Revenues, Attributes, Types of Service, and Resources**

Apparatus	
Engines	2 Type I Engines
	1 Type III Engine
Utility	1 Command Vehicle
	1 Patrol Vehicle

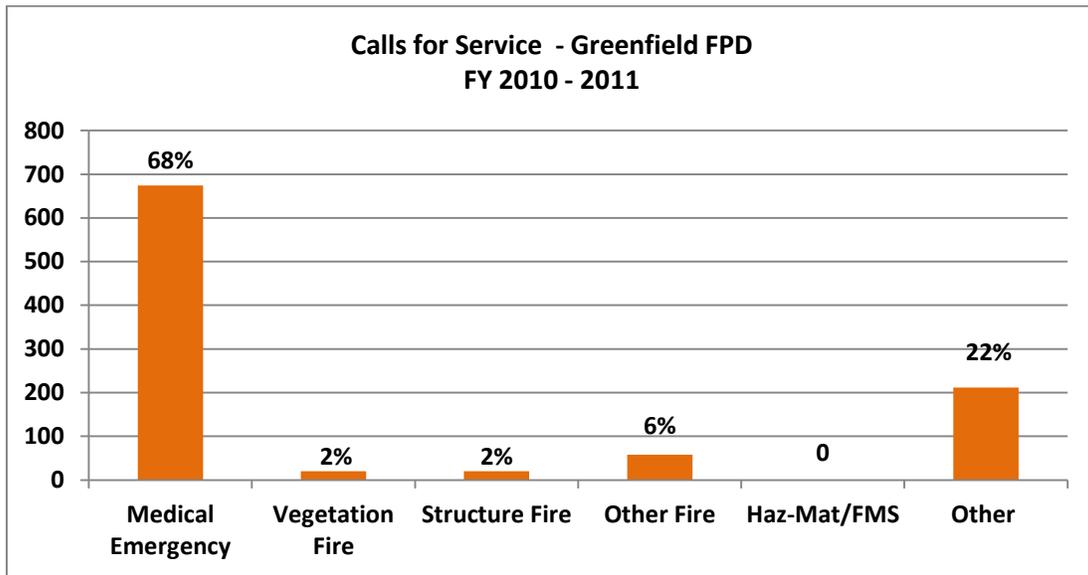
Total Staffing	
Full time fire suppression	4
Temporary fire suppression	0
Volunteer / Paid call firefighters	23
Non-safety regular	0



Source: County Department of Emergency Communications (911 System) Data.

Note: This table tabulates calls referred to the District for primary response. Additional calls are referred - and responded to - for mutual and automatic aid.

**Greenfield Fire Protection District
Formation, Revenues, Attributes, Types of Service, and Resources**



Source: County Department of Emergency Communications (911 System) Data.